

## FLINTSHIRE COUNTY COUNCIL

**REPORT TO:**           **CABINET**

**DATE:**                 **TUESDAY, 18 MARCH 2014**

**REPORT BY:**         **HEAD OF FINANCE**

**SUBJECT:**            **CAPITAL PROGRAMME 2013/14 (MONTH 9)**

### **1.00 PURPOSE OF REPORT**

1.01 To provide Members with the Month 9 (end of December) capital programme information for 2013/14.

### **2.00 BACKGROUND**

2.01 The Council approved a Housing Revenue Account (HRA) capital programme for 2013/14 of £10.992m at its meeting of 19<sup>th</sup> February 2013, and a Council Fund (CF) capital programme of £29.908m at its meeting of 1<sup>st</sup> March 2013.

### **3.00 CONSIDERATIONS**

#### **3.01 Programme – Changes since Month 6**

3.01.1 The table below sets out how the programme has changed since the Month 6 report to Cabinet on 17<sup>th</sup> December 2013. Detailed cumulative information relating to each programme area is provided in Appendix A and summarised below –

<b>REVISED PROGRAMME</b>	<b>Original Budget 2013/14</b>	<b>Changes - Month 6</b>	<b>Changes - This Period</b>	<b>Rollover to 2014/15</b>	<b>Revised Budget</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
Corporate Services	1.613	0.868	0.005	(0.498)	1.988
Clwyd Theatr Cymru	0.025	0.035	0	0	0.060
Community Services	3.350	0.236	(0.010)	0	3.576
Environment	16.460	(0.910)	0.285	(2.440)	13.395
Lifelong Learning	8.460	4.909	0.171	(1.599)	11.941
<b>Council Fund Total</b>	<b>29.908</b>	<b>5.138</b>	<b>0.451</b>	<b>(4.537)</b>	<b>30.960</b>
<b>Housing Revenue Account</b>	<b>10.992</b>	<b>1.134</b>	<b>0</b>	<b>0</b>	<b>12.126</b>
<b>Programme Total</b>	<b>40.900</b>	<b>6.272</b>	<b>0.451</b>	<b>(4.537)</b>	<b>43.086</b>

3.01.2 The revised budget is that against which the programme is monitored.

### 3.02 Changes during this period

3.02.1 Changes during this period have resulted in a net increase in the programme from that reported at Month 6 of £0.451m (all CF related). A summary of the changes, showing any major individual items, is in the table below (further details can be found in Appendix A) -

<b>CHANGES DURING THIS PERIOD</b>	
	<b>£m</b>
<b>Increases</b>	
Regeneration <sup>1</sup>	0.201
Sustainable Waste <sup>2</sup>	0.261
Transportation <sup>3</sup>	0.189
Other Aggregate Increases	0.183
	<b>0.834</b>
<b>Decreases</b>	
Administrative Buildings <sup>2</sup>	(0.261)
Other Aggregate Decreases	(0.122)
	<b>(0.383)</b>
<b>Total</b>	<b>0.451</b>

1 Introduction of ERDF grant funding to meet additional expenditure  
2 Realignment of budget to meet expenditure  
3 Introduction of WG grant for Rural Development Plan to meet additional expenditure

3.02.2 Generally, reasons for changes in the programme during the year can include:-

- An increase/decrease in grant funding from Welsh Government (WG) or other external funding providers;
- Funding profiles from external sources sometimes alter during the year, resulting in expenditure needing to be realigned to meet this scenario; or
- Within Corporate Services are centrally held provisions for urgent Health & Safety issues and to provide funding for Feasibility Studies for potential future capital spend. These funds are reallocated to relevant programme areas as they are requested and approved.

The reasons for the specific changes between Months 6 and 9 are shown in the table above.

### 3.03 Capital Expenditure compared to Budget

3.03.1 Actual expenditure at the end of Month 9 (December) across the whole of the programme is £26.416m. The breakdown of expenditure is analysed in the following table, along with the percentage spend against budget. This shows that 61.31% of the budget has been spent across the programme (CF 60.03% and HRA 64.58%).

3.03.2 The table also shows the projected outturn (spend as at the end of the financial year) of £41.928m. It can be seen that on the Council Fund there is a projected underspend (pre any further rollover approval requested in Section 3.04 below) against budget of £1.502m. The current projection for the HRA is for an overspend of £0.344m, however, this will be dealt with in-year with the introduction of additional grant funding.

EXPENDITURE	Revised Budget	Cumulative Expenditure Month 9	Percentage Spend v Budget	Projected Outturn	Variance Budget v Outturn (Under)/Over
	£m	£m	%	£m	£m
Corporate Services	1.988	0.347	17.45	1.834	(0.154)
Clwyd Theatr Cymru	0.060	0.035	58.33	0.054	(0.006)
Community Services	3.576	1.795	50.20	3.576	0
Environment	13.395	10.162	75.86	12.380	(1.015)
Lifelong Learning	11.941	6.246	52.31	11.614	(0.327)
<b>Council Fund Total</b>	<b>30.960</b>	<b>18.585</b>	<b>60.03</b>	<b>29.458</b>	<b>(1.502)</b>
<b>Housing Revenue Account</b>	<b>12.126</b>	<b>7.831</b>	<b>64.58</b>	<b>12.470</b>	<b>0.344</b>
<b>Programme Total</b>	<b>43.086</b>	<b>26.416</b>	<b>61.31</b>	<b>41.928</b>	<b>(1.158)</b>

3.03.3 The detail of the variances for individual programme areas is listed in Appendix B, which includes the reasons and the required remedial action, where those variances exceed 10% of the budget.

### 3.04 Rollover to 2014/15

3.04.1 Rollover occurs when schemes due to be completed in a given financial year are delayed, possibly due to procurement issues, weather or if funding from external sources is altered e.g. rephrasing of WG grants and are therefore not completed until the following year.

3.04.2 Further Early Identified Rollover (EIR) of £1.469m into 2014/15 has been identified in the current period and is included in the narrative in Appendix B. This reflects reviewed spending plans across all programme areas; these committed amounts have been identified as now required to meet the cost of programme works in 2014/15 and is put forward for Member approval. The potential for further rollover is monitored closely on a monthly basis as an integral part of capital programme monitoring.

3.04.3 Information relating to each programme area is summarised below:-

<b>ROLLOVER</b>	<b>To 2014/15 Month 9</b>
	<b>£m</b>
Corporate Services	0.154
Clwyd Theatr Cymru	0.006
Environment	0.982
Lifelong Learning	0.327
<b>Council Fund Total</b>	<b>1.469</b>
<b>Housing Revenue Account</b>	<b>0.000</b>
<b>Programme Total</b>	<b>1.469</b>

3.04.4 If approval is given to the request in 3.04.3 above, the total EIR into 2014/15 will stand at £6.006m.

### 3.05 Financing

3.05.1 The capital programme is financed as summarised below:-

<b>FINANCING RESOURCES</b>	<b>General Financing<sup>1</sup></b>	<b>Specific Financing<sup>2</sup></b>	<b>Total Financing</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Latest Monitoring</b>			
Council Fund	13.620	17.340	30.960
Housing Revenue Account	5.200	6.926	12.126
	<b>18.820</b>	<b>24.266</b>	<b>43.086</b>
<b>Total Financing Resources</b>	<b>18.820</b>	<b>24.266</b>	<b>43.086</b>

1 Supported Borrowing / General Capital Grant / Capital Receipts / MRA  
2 Grants & Contributions / CERA / Reserves / Prudential & Other Borrowing

- 3.05.2 Capital receipts generated from asset disposals form part of the Council Fund total financed from general (non specific) resources. The continuing harsh economic climate is impacting on the ability to achieve the budgeted level of anticipated capital receipts, a situation that is likely to continue until the economy picks up at some future point. The capital receipts situation is being closely monitored as part of overall capital monitoring arrangements.
- 3.05.3 The latest projection for capital receipts in 2013/14 is £3.215m, a reduction of £0.447m on the target set to fund 2013/14 expenditure. Actual receipts received as at Month 9 are £1.635m, with the largest amount of the receipts anticipated to be received in March 2014.
- 3.05.4 Council at the 1<sup>st</sup> March 2013 budget meeting agreed to hold back 20% of core programme funding in the light of the continuing uncertainty over the timing of receipts. Cabinet agreed on 17<sup>th</sup> December that the 20% should continue to be held back to keep the programme within the limits of anticipated receipts. The position at Month 9 does not allow for any revision to this decision. This will continue to be the case for the remainder of the 2013/14 financial year.
- 3.05.5 The position regarding in year financing is summarised in the table below:-

<b>IN YEAR FINANCING</b>		<b>£m</b>	<b>£m</b>
Projected Shortfall at Month 6			<b>0.762</b>
<b>Increases</b>			
In year receipts shortfall		0.290	0.290
<b>Decreases</b>			
			0.000
<b>Projected shortfall to 2014/15</b>			<b>1.052</b>

- 3.05.6 The projected shortfall of £1.052m represents an increase of £0.290m on the position as at Month 6, caused by a further decrease in the anticipated level of in year receipts, however these amounts will now be realised in 2014/15 and therefore there is no impact on the 2014/15 capital budget set at Council on 18<sup>th</sup> February.
- 3.05.7 The HRA capital resources are ring-fenced and used only for HRA purposes.

#### **4.00 RECOMMENDATIONS**

4.01 Cabinet is requested to:-

- Note and approve the report.
- Approve the continued holding back of 20% of the core programme.
- Approve the rollover adjustments in 3.04.3.

#### **5.00 FINANCIAL IMPLICATIONS**

5.01 As set out in Sections 2 and 3 of the report.

#### **6.00 ANTI POVERTY IMPACT**

6.01 None.

#### **7.00 ENVIRONMENTAL IMPACT**

7.01 Many of the schemes in the programme are designed to improve the environment, infrastructure and assets of the Council.

#### **8.00 EQUALITIES IMPACT**

8.01 None.

#### **9.00 PERSONNEL IMPLICATIONS**

9.01 None.

#### **10.00 CONSULTATION REQUIRED**

10.01 None.

#### **11.00 CONSULTATION UNDERTAKEN**

11.01 None.

#### **12.00 APPENDICES**

12.01 Appendix A - Capital Programme - Changes during 2013/14  
Appendix B - Variances

**LOCAL GOVERNMENT (ACCESS TO INFORMATION ACT) 1985**  
**BACKGROUND DOCUMENTS**

Capital Programme Monitoring Papers 2013/14

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